THE IMPACT OF DEMAND TRANSFER LOSSES

By Wendi Stark, Research Associate, League of Kansas Municipalities

ince 2001, cities and counties in Kansas have lost at least \$3,470,603,394 as a result of the state's decision not to fund demand transfers. It is very important to note that while some of these monies are often referred to as "state aid" in budget documents, the history of these funds does not support that classification. The Local Ad Valorem Property Tax Reduction (LAVTRF) and the County-City Revenue Sharing (CCRS) funds (explained below) were part of an agreement between the state and local governments that involved the loss of revenue sources in exchange for the establishment of these funds.

The past 21 years are illustrated on data tables provided with this article.

Reduction in LAVTRF

Fiscal Year	Statute	Actual	Loss
2001	\$60,315,000	\$54,139,000	\$6,176,000
2002	\$61,980,000	\$54,680,000	\$7,300,000
2003	\$62,431,000	\$26,247,000	\$36,184,000
2004	\$64,636,000	\$0	\$64,636,000
2005	\$66,521,000	\$0	\$66,521,000
2006	\$66,682,000	\$0	\$66,682,000
2007	\$71,233,000	\$0	\$71,233,000
2008	\$71,063,598	\$0	\$71,063,598
2009	\$69,860,878	\$0	\$69,860,878
2010	\$67,430,000	\$0	\$67,430,000
2011	\$81,788,000	\$0	\$81,788,000
2012	\$87,665,000	\$0	\$87,665,000
2013	\$92,021,000	\$0	\$92,021,000
2014	\$88,644,600	\$0	\$88,644,600
2015	\$90,203,785	\$0	\$90,203,785
2016	\$96,519,286	\$0	\$96,519,286
2017	\$96,940,047	\$0	\$96,940,047
2018	\$99,759,907	\$0	\$99,759,907
2019	\$100,456,720	\$0	\$100,456,720
2020	\$102,786,463	\$0	\$102,786,463
2021	\$113,456,376	\$0	\$113,456,376
2022	\$128,300,027	\$0	\$128,300,027
Total Through FY 2022	\$1,840,693,687	\$135,066,000	\$1,705,627,687

LAVTRF (LOCAL AD VALOREM PROPERTY TAX REDUCTION)

Established under K.S.A. 79-2959, LAVTRF is currently supposed to transfer 3.63% of state sales and use taxes to cities and counties. Revenue sharing in this manner dates to the 1930s, with the current statutory framework having been established in 1965. At that time, the local share of certain cigarette revenue stamp taxes and cereal malt beverage taxes were rolled into the state general fund and a direct transfer was made into the LAVTRF to replace the loss of these funds (Kansas Session Laws, Chapter 530, 1965). Since 2001, Kansas cities and counties have not received \$1,705,627,687 in LAVTRF funding.

CCRS (COUNTY CITY REVENUE SHARING)

Established under K.S.A. 79-2964, CCRS is supposed to transfer 2.823% of state sales and use taxes to cities and counties. CCRS was established in 1978 as part of an agreement between the State and local governments regarding several different taxes. In particular, the local share of cigarette and liquor enforcement tax revenues was traded for the establishment of the CCRS (Kansas Session Laws, Chapter 401, 1978). Since 2001, Kansas cities and counties have not received \$1,352,783,001 in CCRS revenue sharing.

SCCHF (SPECIAL CITY-COUNTY HIGHWAY FUND)

Established under K.S.A. 79-3425(I), this portion of the Special City-County Highway Fund is funded by the motor vehicle property tax. The other portion of SCCHF is funded by the motor fuels tax and transfers from that portion of the fund have not been reduced to date. Since 2001, Kansas cities and counties have not received \$412,192,706 in CCRS revenue sharing.

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Reduction in CCRS

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Fiscal Year	Statute	Actual	Loss		
2001	\$46,004,000	\$34,531,000	\$11,473,000		
2002	\$46,901,000	\$34,876,000	\$12,025,000		
2003	\$47,868,000	\$16,741,000	\$31,127,000		
2004	\$51,564,063	\$0	\$51,564,063		
2005	\$53,422,952	\$0	\$53,422,952		
2006	\$56,609,567	\$0	\$56,609,567		
2007	\$57,920,881	\$0	\$57,920,881		
2008	\$55,206,431	\$0	\$55,206,431		
2009	\$54,329,823	\$0	\$54,329,823		
2010	\$52,570,000	\$0	\$52,570,000		
2011	\$63,606,000	\$0	\$63,606,000		
2012	\$68,175,000	\$0	\$68,175,000		
2013	\$71,563,000	\$0	\$71,563,000		
2014	\$68,937,660	\$0	\$68,937,660		
2015	\$70,150,216	\$0	\$70,150,216		
2016	\$75,061,693	\$0	\$75,061,693		
2017	\$75,388,912	\$0	\$75,388,912		
2018	\$77,581,878	\$0	\$77,581,878		
2019	\$78,123,779	\$0	\$78,123,779		
2020	\$79,935,588	\$0	\$79,935,588		
2021	\$88,233,430	\$0	\$88,233,430		
2022	\$99,777,128	\$0	\$99,777,128		
Total Through FY 2022	\$1,438,931,001	\$86,148,000	\$1,352,783,001		

Reduction in SCCHF

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Fiscal Year	Statute	Actual	Loss	
2001	\$18,068,010	\$10,343,000	\$7,725,010	
2002	\$15,729,000	\$10,447,000	\$5,282,000	
2003	\$19,498,652	\$10,063,000	\$9,435,652	
2004	\$20,454,000	\$5,032,000	\$15,422,000	
2005	\$22,056,000	\$10,064,000	\$11,992,000	
2006	\$25,811,513	\$10,064,000	\$15,747,513	
2007	\$29,031,000	\$10,064,000	\$18,967,000	
2008	\$29,685,531	\$10,064,000	\$19,621,531	
2009	\$22,000,000*	\$0	\$22,000,000	
2010	\$22,000,000*	\$0	\$22,000,000	
2011	\$22,000,000*	\$0	\$22,000,000	
2012	\$22,000,000*	\$0	\$22,000,000	
2013	\$22,000,000*	\$0	\$22,000,000	
2014	\$22,000,000*	\$0	\$22,000,000	
2015	\$22,000,000*	\$0	\$22,000,000	
2016	\$22,000,000*	\$0	\$22,000,000	
2017	\$22,000,000*	\$0	\$22,000,000	
2018	\$22,000,000*	\$0	\$22,000,000	
2019	\$22,000,000*	\$0	\$22,000,000	
2020	\$22,000,000*	\$0	\$22,000,000	
2021	\$22,000,000*	\$0	\$22,000,000	
2022	\$22,000,000	\$0	\$22,000,000	
Total Through FY 2022	\$180,333,706	\$76,141,000	\$412,192,706	

^{*}The Kansas Department of Transportation has quit calculating this number. This represents a conservative estimate of the amount that should have been transferred.

TOTAL OF ALL DEMAND TRANSFER LOSSES SINCE 2001

\$412,192,706 \$1,705,627,687 \$1,352,783,001

\$3,470,603,394

TOTAL OF DEMAND TRANSFER LOSSES FOR 2022

